# Village of Lansing Board of Zoning Appeals October 24, 2012

- The meeting of the Village of Lansing Board of Zoning Appeals was convened at 7:42 P.M. by
- 2 Chairperson Mary Sirois. Present at the meeting were Board members, John Wisor, and Don
- 3 Eckrich,; Alternate Board member: Roy Hogben; Code Enforcement Officer Marty Moseley;
- 4 Village Attorney David Dubow; Applicants: Dick and Manley Thaler; John Caruso from Passero
- 5 Associates; and Resident: Don Edwards.

6 7

8

Sirois appointed Roy Hogben as an acting member due to the absence of board member Patrick Gillespie.

9 10 11

### **Public Hearing to Consider:**

- Sirois opened the public hearing to consider Appeal No. 2012-3, CU Suites LLC., to construct a
- 3 Story, 42,957ft2, Mixed Use building, on the West Side of Cinema Drive in between
- 14 Homewood Suites LLC and CFCU Community Credit Union, in the Commercial High Traffic
- District, Tax Parcel No. 46.1-6-4.2. A variance is required because (i) the proposed Mixed Use
- development abuts a residential district and does not provide the 150 foot buffer required by
- 17 Section 145-43(E)[10] and (ii) the proposed Mixed Use Development exceeds the maximum
- height allowed per section 145-43(E)[8] of the Village of Lansing Zoning Law.

19

- 20 Dubow noted that the legal notice did not indicate a variance was needed for a front yard parking
- setback. The variance would have indicated that the applicant is seeking a 15 foot parking
- setback where a 25 foot parking setback is required by Village Code. If the Board has no
- 23 objection to the addition of a third variance request, it should be included in the current Board of
- 24 Zoning appeals meeting. Dubow added that since all of the neighbors were notified for the
- variance meeting and none attended there should be no significant prejudice.

2627

The Board and developer agreed to incorporate the third variance request for a 15 foot front yard parking setback instead of the required 25 foot front yard parking setback.

28 29

- Dubow explained the history of the project and what actions the Planning Board has and will be
- taking with respect to the project. Dubow noted that the Planning Board suggested that the
- review process for both the BZA and the Planning Board be collaborative in nature. The
- Planning Board has taken the position that they will be the lead agency for the purpose of
- 34 SEQRA (State Environmental Quality Review Act). Dubow added that if the BZA does not have
- any opposition to the Planning Board being the lead agency for the environmental review, then
- the Planning Board will in fact be the lead agency for the environmental review.

37

- The Board of Zoning Appeals is in agreement that the Planning Board will be the lead agency for
- 39 the purpose of environmental review. The Board of Zoning Appeals does have a copy of the
- 40 environmental review as completed at last night's Planning Board meeting.

41

42 43

44

45

46

47 48 Dubow noted that the Planning Board did make a negative determination, with comments, for the environmental review. Dubow indicated that the Planning Board, by way of determining the negative determination for the environmental review, has determined that there are no significant adverse environmental impacts with respect to the proposed project. Dubow noted that the Board of Zoning Appeals also has the special permit resolution, which reflects numerous conditions one of which specifically deals with the variances being needed.

49 50

Moseley indicated that he had received the proof of mailings for the public hearing.

51 52

## Height:

53 54 Caruso indicated that the proposed project would house 39 residential units and two areas of commercial use. They would be targeting graduate students from the surrounding colleges. 55 Caruso added that they are proposing to have some of the parking under cover. Caruso noted that 56 57 the peaked roof and the proposed colors on the building would allow the proposed project to blend in with the rest of the neighborhood. Caruso noted that due to the pitch of the roof a 58 variance would be needed and the pitched roof was more in tune with the surrounding buildings. 59 60 Caruso noted that the eve height is proposed to be 29 feet, which is the same as the hotel. Caruso noted that they originally had a 5/12 pitch roof, but have decreased it to a 4/12 pitch roof which 61 62 would equate to about 55 feet at the peak. Caruso added that to decrease the pitch further than a 4/12 could be problematic for snow accumulation. Caruso noted that by having parking under the 63 building, it would decrease the need for additional exterior surface parking which would 64 positively impact stormwater runoff. Caruso added that the entire building is not four stories but 65 only part of it, and he felt that there are no adverse impacts and that the hardship is self-created 66 due to creativity. Caruso stated that flat roofs are problematic and he would prefer to have a 67 pitched roof. 68

69 70

Eckrich noted that the building is a four story building and would house 26 parking spaces under the building.

71 72 73

74 75

76

77

### Buffer:

Caruso noted that by the Village having a 150 foot buffer requirement, it would make the entire site undevelopable. Caruso added that neighboring parcels would also be out of compliance with the Village buffer requirements. Caruso noted that the buffer requirement does not extend through the entire site, but only through part of it where the Commercial District abuts a Residential District.

78 79 80

81 82 Dubow noted that the variance request would only be for part of the property to be alleviated from the buffer requirement. Dubow added that the Residential District is not contiguous to all of the proposed project property and therefore would only require the buffer where property abuts the Residential District.

83 84 85

86

Caruso noted that the project is a mixed use project and fits into the character of the neighborhood. He could understand a buffer requirement if the building was a commercial building, but the proposed project is mostly residential in nature. Caruso noted that the request is substantial, but the building aesthetics are in character with the rest of the neighborhood and the proposed heavy landscaping would still buffer the building to a certain extent.

90

- 91 Parking:
- Caruso noted that the parking request is required, by the Village Code, to be a 25 feet front yard
- 93 parking setback, but the request would allow the parking area to have a 15 foot front yard
- setback. Caruso noted that the Planning Board thought that the plantings close to the building are
- 95 nice and if the sidewalk/green area were decreased it would allow the vehicles closer to the
- building. Caruso noted that they could not move the building back further due to easements that
- 97 NYSEG has in place on the property.

98 99

D. Thaler indicated that the renters on the upper story may be able to see the lake and have a nice view.

100101

Sirois asked about accommodating stormwater for the proposed project.

103

- D. Thaler indicated that they have a contingency on the Village of Lansing Engineer approval. M
- Thaler indicated that the drainage would connect into the State Route 13 drainage system. D
- Thaler indicated that the State had installed the drainage for Route 13 in 1962.

107

Eckrich asked how one would get the students.

109

- D. Thaler indicated that TCAT bus service would minimize vehicle traffic, Cornell University
- has stopped creating living quarters for students, and living next to the Triphammer Mall is an
- 112 attractive amenity.

113

Edwards manages 65 houses and believes that student housing is needed in the area.

115

116 Wisor asked about the commercial aspect of the project.

117

- M.Thaler indicated that it could be a Dunkin Donuts or something like the Ithaca Bakery. He
- would be looking for something that would be utilized by the residents of the building.

120

- 121 Eckrich moved to close the public hearing. Seconded by Hogben; Ayes by Sirois, Hogben,
- 122 Eckrich, and Wisor.

123

Eckrich noted that CFCU was previously granted a variance to reduce their vegetative buffer.

125

Sirois noted that the buffer should be uniform across the entire lot.

127

- 128 The Board of Zoning Appeals reviewed the SEQRA short form from the Planning Board and
- agreed that it was appropriate.

130

Eckrich noted that there are many items that have been taken care of by the Planning Board and

the granting of the special permit with conditions. Eckrich referenced the letter that was sent by the Chateau Clair and Bishops Small Mall owners and noted that it was very vague. The letter was in opposition of the proposed project.

The Board discussed each variance request independently and worked through the 5 questions for each of the variance requests.

- 1. Whether an undesirable change will be produced in the character of the neighborhood or detriment to nearby properties will be created by granting the area variance.
- 2. Whether the benefit sought by the applicant can be achieved by some method feasible for the applicant to pursue other than an area variance.
- 3. Whether the requested area variance is substantial.
- 4. Whether the proposed area variance will have an adverse effect or impact on the physical or environmental conditions in the neighborhood or district.
- 5. Whether the alleged difficulty was self-created.

Based on the discussion by the Board, Wisor moved the following variance resolution with appendices:

# VILLAGE OF LANSING BOARD OF ZONING APPEALS RESOLUTION ADOPTED ON OCTOBER 24, 2012 FOR APPEAL NO. 2012-03

Motion made by:	John Wisor	
Motion seconded by:	Don Eckrich	

#### **WHEREAS**:

A. This matter involves consideration of the following proposed action: Appeal 2012-3, CU Suites LLC., to construct a 3 Story, 42,957ft², Mixed Use building, on the West Side of Cinema Drive in between Homewood Suites LLC and CFCU Community Credit Union, in the Commercial High Traffic District, Tax Parcel No. 46.1-6-4.2. A variance is required because (i) the proposed Mixed Use development abuts a residential district and does not provide the 150 foot buffer required by Section 145-43(E)[10] and (ii) the proposed Mixed Use Development exceeds the maximum height allowed per section 145-43(E)[8] of the Village of Lansing Zoning Law; and

B. On September 19, 2012, application materials for special permit review of the proposed action by the Village of Lansing Planning Board were presented by the applicant and its engineer for preliminary review, at which time (i) preliminary comments were made, (ii) the Village of Lansing Planning Board determined that a public hearing thereon should be scheduled, and (iii) determined that the applicant would need to seek an area (height and buffer strip) variance from the Village of Lansing Board of Zoning Appeals, and thereupon recommended that such variance

application be submitted to the Village of Lansing Board of Zoning Appeals for action concurrently with the pending special permit review by the Village of Lansing Planning Board; and

- C. The applicant has prior hereto submitted the required application materials to the Village of Lansing Board of Zoning Appeals for the necessary area variance; and
- D. On October 15, 2012, the Village of Lansing Planning Board, (i) determined that the proposed action is an Unlisted Action for which the Village of Lansing Planning Board and the Village of Lansing Board of Zoning Appeals are involved agencies in accordance with Article 8 of the New York State Environmental Conservation Law the State Environmental Quality Review Act ("SEQR") and 6 NYCRR Section 617.6; (ii) expressed it intention to perform the lead agency function for the coordinated SEQR environmental review with the Village of Lansing Board of Zoning Appeals; and (iii) provided notice thereof [including Part I of the SEQR Short Environmental Assessment Form (the "Short EAF")] to the Village of Lansing Board of Zoning Appeals; whereupon thereafter the Village of Lansing Board of Zoning Appeals concurred with the Village of Lansing Planning Board's designation as the lead agency for SEQR review of the proposed action; and
- E. On October 23, 2012, the Village of Lansing Planning Board (i) thoroughly reviewed the Short EAF, Part I, and any and all other documents prepared and submitted with respect to this proposed action and its environmental review, (ii) thoroughly analyzed the potential relevant areas of environmental concern to determine if the proposed action may have a significant adverse impact on the environment, including the criteria identified in 6 NYCRR Section 617.7(c), (iii) completed the Short EAF, Part II; and (iv) made a negative determination of environmental significance ("Negative Declaration") in accordance with SEQR for the above referenced proposed action and determined that an Environmental Impact Statement would not be required, whereupon the Negative Declaration determination by the Village Planning Board was provided to the Village of Lansing Board of Zoning Appeals and the variance application was determined to be complete; and
- F. On October 24, 2012, the Village of Lansing Board of Zoning Appeals held a public hearing regarding such action, and thereafter thoroughly reviewed and analyzed (i) the materials and information presented by and on behalf of the applicant(s) in support of this appeal, (ii) all other information and materials rightfully before the Board, and (iii) all issues raised during the public hearing and/or otherwise raised in the course of the Board's deliberations; and
- G. On October 24, 2012, in accordance with Section 712-b of the Village Law of the State of New York and Village of Lansing Code Sections 115-14 and 145-74 A(1), the Village of Lansing Board of Zoning Appeals, in the course of its deliberations, took into consideration the benefit to the applicant if the area variance is granted as weighed

254

255

256 257

258

259

260

261 262 263

264 265

266 267

against the detriment to the health, safety and welfare of the neighborhood or

### NOW, THEREFORE, BE IT RESOLVED AS FOLLOWS:

- 1. The Village of Lansing Board of Zoning Appeals hereby makes the following findings with respect to the specific criteria for such area variance as set forth in Section 712b of the Village Law of the State of New York and Village of Lansing Code Section
  - A. For the specific findings for each individual variance please see the attached
- 2. It is hereby determined by the Village of Lansing Board of Zoning Appeals that the following variance is **GRANTED AND APPROVED** (with conditions, if any, as indicated), it being further determined that such variance is the minimum necessary and adequate to grant relief and at the same time preserve and protect the character of the neighborhood and the health, safety and welfare of the community:
  - A. The variance granted is to increase the maximum height of this proposed project to a maximum height of not to exceed fifty five (55) feet as designated in the submitted plans, which is measured from the tallest point on the structure to the lowest point of finished grade; the result being an approximately forty-three (43) foot height in the front area with three (3) stories, and an approximately fifty-five (55) foot height in the rear area with four stories (including the underground parking).
  - B. The variance granted was to allow for a reduced buffering requirement up to seventy five (75) feet, which is to be measured from the district line (where the residential district and the commercial district meet), with the last fifteen (15) feet, towards the west, of the buffer area to be buffered and located on a one (1) foot berm, such fifteen (15) foot area to also be considered as the front yard parking setback.
  - C. The variance granted is to allow for a reduced parking setback from the required twenty-five (25) foot front yard setback to a fifteen (15) front yard setback.

### Conditions of Variance:

None

The vote on the foregoing motion was as follows:

AYES: Mary Sirois, Don Eckrich, John Wisor, and Roy Hogben

NAYS: None

Appendix A (Height Variance)

1. The Village of Lansing Board of Zoning Appeals hereby makes the following findings with respect to the specific criteria for such area variance as set forth in Section 712-b of the Village Law of the State of New York and Village of Lansing Code Section 145-74 A(1):

Whether an undesirable change will be produced in the character of the neighborhood or detriment to nearby properties will be created by granting the area variance.

Finding: No, it would not be an undesirable change due to the combination of architecture of the proposed project and the proposed plantings; and the project is found to be aesthetically pleasing. The proposed building would not be the only large structure in the immediate vicinity, and the pitch of the roof is necessary for the customary weather conditions in the immediate area.

Whether the benefit sought by the applicant can be achieved by some method feasible for the applicant to pursue other than an area variance.

Finding: No, it could not be accomplished by other means because the size of the building and the aesthetics being proposed dictate the size and height of the truss.

Whether the requested area variance is substantial.

Finding: Yes, it is somewhat substantial, but the proposed project will not block a desired view, and with the design and architecture of the proposed project and the landscaping to be implemented based upon the special permit approval of the Planning Board, it would not only compliment other structures in the immediate vicinity, but also provide a more aesthetically pleasing view. Also, due to the topography of the parcel, the major increased height will be at the rear of the building facing the Triphammer Marketplace property.

Whether the proposed area variance will have an adverse effect or impact on the physical or environmental conditions in the neighborhood or district.

313 Finding: No, the proposed project would be an improvement to the currently undeveloped lot with the coordinated stormwater facilities to be required; and the 314 developed properly as lighted and landscaped (as approved by the Planning 315 Board) will result in a safer property integrated into this area of the Village. 316 317 318 319 Whether the alleged difficulty was self-created. 320 Finding: Yes, the proposed project would not comply with the current Village 321 322 Zoning, but due to the aesthetics of the proposed project and its anticipated benefits, it would provide for a more visually pleasing view and would provide a 323 safer and compatible addition to the surrounding area. 324 325 326 327 2. It is hereby determined by the Village of Lansing Board of Zoning Appeals that the 328 following variance is GRANTED AND APPROVED (with conditions, if any, as 329 indicated), it being further determined that such variance is the minimum necessary 330 and adequate to grant relief and at the same time preserve and protect the character 331 of the neighborhood and the health, safety and welfare of the community: 332 333 Description of Variance: 334 335 The variance granted is to increase the maximum height of this proposed project to a 336 maximum height of not to exceed fifty five (55) feet as designated in the submitted 337 plans, which is measured from the tallest point on the structure to the lowest point of 338 finished grade; the result being an approximately forty-three (43) foot height in the 339 front area with three (3) stories, and an approximately fifty-five (55) foot height in the 340 341 rear area with four stories (including the underground parking). 342 Conditions of Variance: 343 344 None 345 346 *Motion made by:* Don Eckrich 347 348 Motion seconded by: Roy Hogben 349 350 The vote on the foregoing motion was as follows: 351 352 AYES: Mary Sirois, Don Eckrich, John Wisor, and Roy Hogben 353 354 NAYS: None 355 356 The motion was declared to be carried. 357

Appendix B (Buffer Variance)

1. The Village of Lansing Board of Zoning Appeals hereby makes the following findings with respect to the specific criteria for such area variance as set forth in Section 712-b of the Village Law of the State of New York and Village of Lansing Code Section 145-74 A(1):

Whether an undesirable change will be produced in the character of the neighborhood or detriment to nearby properties will be created by granting the area variance.

Finding: No, it would not be an undesirable change due to the requirement that the proposed buffering and landscaping/lighting plans will be as approved by the Planning Board; and because the combination of design and architecture of the proposed project and the proposed fifteen (15) feet of vegetative buffering located on a one (1) foot berm, the project is found to be aesthetically pleasing. Also, this is a unique buffer situation whereby the buffer area required by the Village Code is limited to only a portion of property that abuts the residential district across the road, which required buffer area appears to be apply to only approximately one third (1/3) of the development property.

Whether the benefit sought by the applicant can be achieved by some method feasible for the applicant to pursue other than an area variance.

Finding: No, it could not be accomplished by other means because New York State Electric and Gas (NYSEG) currently has an easement through the property which easement area cannot be built upon. The proposed building could not be moved to a different location on the parcel that would accommodate the NYSEG easement and at the same time satisfy the buffering requirements as provided for in the Village Zoning provisions. Although the sidewalk and grass strip next to the building could possibly be decreased to enlarge the buffer width, having the sidewalk and grass strip next to the building allows for pedestrian connectivity and that benefits the property and the adjoining parcels.

Whether the requested area variance is substantial.

 Finding: Yes it is substantial, but the buffering requirement only applies to approximately one third (1/3) of the property, which is a unique situation, and with landscaping/buffering plans which are requirements for the Special Permit as approved by the Planning Board, the proposed project would still be buffered to a reasonable extent. Also, the main use of the building is multifamily residential with two (2) smaller commercial components, and the neighborhood is comprised of multi-family residential and commercial

 403 components, which would allow this mixed use building to fit in to the existing neighborhood with little to no impact. 404 405 406 Whether the proposed area variance will have an adverse effect or impact on the 407 physical or environmental conditions in the neighborhood or district. 408 409 Finding: No, the proposed project is an overall improvement to the existing 410 neighborhood and active efforts are being made to improve the property. Also, the 411 stormwater facility on the property would not allow the building to be relocated 412 in a manner that would reasonably accommodate a larger buffer area. 413 414 415 Whether the alleged difficulty was self-created. 416 417 Finding: Yes, the proposed project would not comply with the current Village 418 419 Zoning, but due to the NYSEG easement and the required stormwater facility, the building would not be able to be moved in such a way that would comply with the 420 Village buffering requirements. Also, the aesthetics of the proposed project would 421 422 provide for a more visually pleasing view and would provide for a safer area in the neighborhood. 423 424 425 426 3. It is hereby determined by the Village of Lansing Board of Zoning Appeals that the 427 following variance is **GRANTED AND APPROVED** (with conditions, if any, as 428 indicated), it being further determined that such variance is the minimum necessary 429 and adequate to grant relief and at the same time preserve and protect the character 430 431 of the neighborhood and the health, safety and welfare of the community: 432 Description of Variance: 433 The variance granted was to allow for a reduced buffering requirement up to seventy 434 five (75) feet, which is to be measured from the district line (where the residential 435 district and the commercial district meet), with the last fifteen (15) feet, towards the 436 west, of the buffer area to be buffered and located on a one (1) foot berm, such fifteen 437 (15) foot area to also be considered as the front yard parking setback. 438 439 440 441 Conditions of Variance: 442 443 444 None 445 *Motion made by:* Roy Hogben 446 447

448	48 Motion seconded by:Don.	Eckrich		
449	49			
450	The vote on the foregoing motion was as fol	lows:		
451	51			
452	52 Appendix C (Parking Setback)			
453	53			
454	1. The Village of Lansing Board of Zoning	Appeals hereby makes the following findings		
455	with respect to the specific criteria for s	with respect to the specific criteria for such area variance as set forth in Section 712-		
456	b of the Village Law of the State of Ne	b of the Village Law of the State of New York and Village of Lansing Code Section		
457	57			
458	58			
459	59 Whether an undesirable change will	be produced in the character of the		
460	60 neighborhood or detriment to nearb	y properties will be created by granting the		
461	61 area variance.			
462	62			
463	63 Finding: No it would not be an i	indesirable change because if the parking		
464	64 setback (and buffer area) are req	uired to be wider, then it will require a		
465	reduction in the number of parki	ng spaces that are required by the Village		
466	66 Code. Since the proposed bufferi	ng/landscaping plan will need to be approved		
467	by the Planning Board, and beca	use of the combination of the		
468	design/architecture of the propos	sed project and the proposed fifteen (15) feet		
469	69 of vegetative buffering located or	n a one (1) foot berm, the overall plan		
470	70 sufficiently achieves a satisfactor	ry and reasonable parking setback. The		
471	71 proposed development also inclu	des underground parking which additionally		
472	72 mitigates the effects associated w	rith outside parking and related stormwater		
473	73 management facilities.			
474	74			
475	75 Whether the benefit sought by the ap	plicant can be achieved by some method		
476	76 feasible for the applicant to pursue o	ther than an area variance.		
477	77			
478	78 Finding: No, it could not be acco	omplished by other means because the Village		
479	79 Code requires a certain amount	of parking spaces per project, or use, and if		
480	80 the parking setback was impleme	ented, the required amount of parking would		
481	be out of compliance with the Via	lage Code. As indicated, the proposed		
482	82 underground parking is a signific	cant mitigating factor.		
483	83			
484	84 Whether the requested area variance	e is substantial.		
485	85			
486	86 Finding: No, it is not substantia	l, due to the fact that the request was only for		
487		xisting requirement for the front yard parking		
488	88 setback. Also, there will be fiftee	n (15) feet of plantings, located on top of a		

489

490

491

one (1) foot berm, between the road and the parking area, which provides for

screening for the parking lot. Furthermore, with the proposed improvements

for pedestrian connectivity, aesthetically pleasing design/architecture of the

492 proposed building, and additional landscaping as approved by the Planning Board, the project would be an improvement to the existing area. 493 494 495 Whether the proposed area variance will have an adverse effect or impact on the physical or environmental conditions in the neighborhood or district. 496 497 498 Finding: No, the proposed project and its mixed use character is an overall significant improvement to the area and are consistent with the residential and 499 commercial uses in the area. Additionally, the current vacant lot and the 500 surrounding area are positive improvements by creating pedestrian connectivity 501 to existing Village sidewalks, providing improved landscaping to the existing 502 property (which will need to be approved by the Planning Board as required for 503 special permit approval), and with the lot being developed to create a cleaner and 504 safer area. 505 506 507 508 Whether the alleged difficulty was self-created. 509 Finding: Yes, the proposed project would not comply with the current Village 510 Zoning without being granted a variance, but if the parking were made to comply 511 with the existing Village Code it would then have difficulties complying with other 512 Village Code requirements like minimum required parking for the use of the 513 514 building. 515 516 517 4. It is hereby determined by the Village of Lansing Board of Zoning Appeals that the 518 following variance is **GRANTED AND APPROVED** (with conditions, if any, as 519 520 indicated), it being further determined that such variance is the minimum necessary and adequate to grant relief and at the same time preserve and protect the character 521 of the neighborhood and the health, safety and welfare of the community: 522 523 Description of Variance: 524 The variance granted was to allow for a reduced parking setback from the required 525 twenty five (25) foot front yard parking setback to a fifteen foot (15) front yard 526 parking setback. 527 528 529 530 Conditions of Variance: 531 532 533 None 534 *Motion made by:* Don Eckrich 535 536

537	Motion seconded by: <u>Roy Hogben</u>		
538			
539	The vote on the foregoing motion was as follows:		
540			
541	AYES: Mary Sirois, Don Eckrich, John Wisor, and Roy Hogben		
542			
543	NAYS: None		
544			
545	The motion was declared to be carried.		
546			
547			
548	Approval of the Minutes		
549	None		
550			
551	Adjournment:		
552	There being no other business, Wisor moved to adjourn at 9:05 P.M Seconded by Eckrich. Aye		
553	by Sirois, Wisor, Eckrich, and Hogben.		